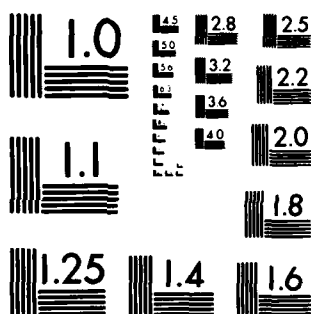


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CONSULTATION REPORT #81-002

DEVELOPMENT OF MEDICAL MANPOWER AUTHORIZATION
CRITERIA (MACRIT) PLANNING FACTORS

by

A. David Mangelsdorff, Ph.D.
MAJ T. Paul Furukawa, MSC, USA

Health Care Studies Division
Academy of Health Sciences
Fort Sam Houston, Texas 78234

September 1981

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SUMMARY

The present study is part of a consultation with MACRIT Branch, Organization Division, Directorate of Combat Developments and Health Care Studies, Academy of Health Sciences. A list of tasks to be accomplished relating to preventing, identifying, assessing, and treating combat stress casualties, and at what level of responsibility these tasks are performed, was developed. This list has been staffed with the Behavioral Science Division, Academy of Health Sciences, the Mental Health Consultants, Office of The Surgeon General, US Army, and a selected group of potential task list users and trainers from four combat units.

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Development of Medical Manpower Authorization Criteria (MACRIT) Planning Factors

1. INTRODUCTION.

a. Problem. For AMEDD personnel planning factors, there is a lack of specific detailed tasks and the amount of time expended in these tasks for selected specialty skill identifiers. Information is needed to provide a basis for planning the various staffing ratios in field and fixed medical treatment facilities.

b. Purpose. This investigation will assist in determining who will do what types of interventions for psychiatric casualties in theaters of operations.

c. Background.

(1) The Surgeon General has requested that a study be conducted under the authority of AR 5-5 to deal with manpower planning. The AMEDD agency with responsibility for generation of MACRIT planning factors is the Manpower Authorization Criteria (MACRIT) Branch, Organization Division, Directorate of Combat Developments and Health Care Studies, Academy of Health Sciences. Discussion with the MACRIT Branch recognized psychiatric casualties as the area of primary concern for manpower planning needs.

(2) The term psychiatric casualty or transient battle reaction/ battle fatigue (TBR/BF) refers to transient emotional reactions to the stresses of combat. The manifestations may be either psychological and/or physical; they represent a collection of ineffectiveness conditions with varying organic, psychological, social, cognitive, motivational, and political components (Rath, 1980). The symptoms may change in a matter of several hours to several days, depending upon the individual, the nature of the combat, and how the casualty is labeled. A soldier who becomes a psychiatric casualty is ineffective in his combat role for reasons other than wounds, organic disease, or ineptitude.

(3) Recent military history, the increasing lethality of the modern integrated battlefield, the depersonalization of tactics, the complexities and demands of operating highly technical, sophisticated equipment, and the probability that future wars will involve continuous, highly mobile battle -- all suggest that soldiers will be subjected to greater stresses in combat than in past conflicts. New, more efficient weapons systems will also increase the stresses on the individual soldier. With the probability of greater stresses and prolonged battlefield engagements, planners must anticipate an increase in the risk of psychiatric casualties.

(4) A recurrent theme in military history is the failure to heed the lessons learned in past conflicts. The lessons learned about treatment of psychiatric casualties in World War I were relearned in World War II and Korea. Glass (1966, p. 736) states "the most important lesson learned by psychiatry in World War II was the failure of responsible military authorities,

during mobilization and early phases of hostilities, to appreciate the inevitability of large-scale psychiatric disorders under conditions of modern warfare."

2. OBJECTIVE.

The study objective is the identification of the various tasks to be performed by selected specialty skill identifiers dealing with psychiatric casualties (TBR/BF) as the first phase of the development of medical manpower authorization criteria planning factors.

3. METHODOLOGY.

a. Health Care Studies Division, Academy of Health Sciences, developed a list of tasks and functions necessary for the recognition, disposition, and treatment of psychiatric casualties. Personnel and level of experience to perform the functions were addressed.

b. Behavioral Science Division, Academy of Health Sciences, was consulted in the determination of functions, personnel, and level of experience for recognition, disposition, and treatment of psychiatric casualties.

c. Coordination with the Consultants Office, Office of The Surgeon General (in particular the psychiatry, psychology, and social work consultants) determined the functions, personnel, and level of experience for recognition, disposition, and treatment of psychiatric casualties.

d. After the functions, personnel, and level of experience have been described, the results will be forwarded to the proponent agencies for ascribing who performs what tasks with subsequent changes made to AR 611-101 (Commissioned Officer Specialty Classification System) and AR 611-201 (Enlisted Career Management Fields in Military Occupational Specialties).

e. Manpower Authorization Criteria (MACRIT) Branch, Organization Division, Directorate of Combat Developments and Health Care Studies, Academy of Health Sciences, will then undertake an analysis to determine requirements for the various functional areas based on decisions addressed in c and d above as well as the amount of time expended in performing specific tasks by SSI.

f. Directorate of Training, Academy of Health Sciences, will be advised of the findings and implications for training and development. Courses of instruction will need to be evaluated for meeting the training requirements for recognition, disposition, and treatment of psychiatric casualties.

4. FINDINGS.

Table 1 depicts the list of tasks and functions necessary for the recognition, disposition, and treatment of psychiatric casualties (TBR/BF). The level where the task is to be performed and the personnel involved in making the decisions are described also.

5. DISCUSSION.

Table 1 was staffed for comments with the Consultants Office, Office of The Surgeon General (in particular the psychiatry, psychology, and social work consultants). Appendix A contains their responses, which are supportive of the list. A Users' Workshop (Appendix B) with representatives from the mental health sections of the 101st Airborne Division, Fort Bragg, NC; 82nd Airborne, Fort Campbell, KY; 1st Cavalry Division and 2nd Armor Division, Fort Hood, TX; MEDDAC, Ft Knox, KY; and Walter Reed Army Institute of Research, Washington, DC, were exposed to the list and they appeared supportive as well.

6. CONCLUSIONS.

A list of tasks and functions for recognition, disposition, and treatment of transient battle reaction/battle fatigue casualties has been developed. The personnel and level of experience to perform the functions was also determined.

7. RECOMMENDATIONS.

a. Recommend that the list of tasks and functions be provided to the proponent agencies for ascribing who performs what tasks with subsequent changes to AR 611-101 and AR 611-201.

b. Recommend that the list of tasks and functions be provided MACRIT Branch, Organization Division, Directorate of Combat Developments and Health Care Studies, Academy of Health Sciences, to determine requirements for the various functional areas.

c. Recommend that the list of tasks and functions be provided to Directorate of Training, Academy of Health Sciences, to consider implications for training and development of health providers, and also be provided through channels to appropriate elements of the Training and Doctrine Command.

d. Recommend the mechanism of the Users' Workshop (Appendix B) as an effective means of assisting division-level mental health care providers and trainers in planning for training responsibilities.

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- Glass, Albert J. and Bernucci, Robert, J. (Editors.) Neuropsychiatry in World War II: Volume I - Zone of Interior, Office of the Surgeon General, Department of the Army, Washington, DC, 1966.
- Rath, Frank H. The psychiatric casualty and the combat effectiveness-ineffectiveness continuum. Medical Bulletin, US Army Europe, 31 (11), November, 1980.
- Mangelsdorff, A.D. An overview of stress reactions during times of armed conflicts. Proceedings, Current Trends in AMEDD Psychology, 1980.

Table 1

LEVEL	TASKS/FUNCTIONS	TIME
COMPANY/SQUAD		1 - 2 hours
individual soldier, squad leader, platoon sgt, platoon leader, 1st sgt, company cdr	<p>Assess all members of unit who are not functioning up to demands of tactical situation</p> <p>Determine nature and amount of fatigue, stress, duration of exposure, disease, fear, chemical exposure (self-induced and/or external), radiation exposure</p> <p>Recognize preventable measures for transient battle reaction/battle fatigue</p> <p>Emphasize unit cohesion, team building, buddy system</p> <p>Decide whether reactions are normal for individual in combat/tactical situation</p> <p>Recognize and assess whether individual is disabled:</p> <ul style="list-style-type: none"> a) apparent wound, injury, disease, chemical or radiation exposure b) transient battle reaction/battle fatigue c) will individual's behaviors be disruptive <p>Reassure individual of normal reactions to situation:</p> <ul style="list-style-type: none"> a) individual must cope by himself or at least within unit b) individual must be able to carry out his/her duties (although not necessarily symptom free) <p>Instill expectation to return to duty: policy of no evacuation</p> <p>If soldier's symptoms are disruptive and/or he cannot exercise combat skills or effectively perform his duties in a reasonable amount of time, call aidman</p>	
aidman 91B (E3-E6)	<p>Decide whether reactions are normal for individual in combat/tactical situation</p> <p>Assess whether individual is disabled:</p> <ul style="list-style-type: none"> a) apparent wound, injury, disease, chemical or radiation exposure b) transient battle reaction/battle fatigue c) will individual's behaviors be disruptive 	

aidman 91B

Reassure individual of normal reactions to situation

Assess individual from personal knowledge of individual's past history and experience:

- a) how long in combat
- b) previous stress reactions
- c) previous medical treatments (what, how long ago, recovery time)
- d) tactical situation

Assess capability of functioning/not functioning:

- a) knowledge of common symptoms of transient battle reaction/battle fatigue
- b) course of transient battle reaction/battle fatigue
- c) phases of transient battle reaction/battle fatigue
- d) employ acceptable treatment methods
- e) provide crisis treatment for transient battle reaction/battle fatigue

Instill expectation to return to duty

Insure individual's history and past military performance (if known) is documented

Only if tactical situation allows, consider evacuating individual to Battalion Aid Station for rest and further evaluation if necessary

BATTALION AID STATION

4 - 6 hours

91B (E5-E6),
91C (E5-E6)
PA,
physician

Check for whether individual is disabled:

- a) apparent wound, injury, disease, chemical or radiation exposure
- b) transient battle reaction/battle fatigue
- c) will individual's behaviors be disruptive

Instill expectation to return to duty

Assess capability of functioning/not functioning:

- a) tactical situation
- b) knowledge of common symptoms of transient battle reaction/battle fatigue
- c) individual's past history, experiences, and past military performance
 - 1) how long in combat
 - 2) previous stress reactions
 - 3) previous medical treatments (what, how long ago, recovery time)
 - 4) evaluation by aidman

91B (E5-E6),
91C (E5-E6),
PA,
physician

- d) course of transient battle reaction/battle fatigue
- e) phases of transient battle reaction/battle fatigue
- f) employ strategies for coping
- g) employ acceptable treatment methods

Assess whether individual's behaviors will be disruptive

Assess for return to unit if capable of functioning in combat role
(although not necessarily symptom free)

Only if not capable of functioning in combat role and if tactical
situation allows, consider evacuating individual to Brigade Clearing
Company for rest and further evaluation

BRIGADE CLEARING STATION

12 - 24 hours

91G (E5-E6),
Mental Health
Officer (M.H.O.):
60W, 68R, 68S)
physician,
dentist

Provide consultation during pre-deployment, pre-combat, and during
combat to individual soldiers and commanders

Determine needs of units, strengths and weaknesses

Consult with commanders and staff elements on mental health aspects

Educate as required

In combat at Brigade Clearing Station

Check for whether individual is disabled:

- a) apparent wound, injury, disease, chemical or radiation exposure
- b) transient battle reaction/battle fatigue
- c) will individual's behaviors be disruptive

Instill expectation to return to duty

Assess capability of functioning/not functioning:

- a) will individual's behaviors be disruptive
- b) tactical situation
- c) knowledge of common symptoms of transient battle reaction/
battle fatigue
- d) individual's past history and experiences
- e) course of transient battle reaction/battle fatigue
- f) phases of transient battle reaction/battle fatigue
- g) employ strategies for coping
- h) employ acceptable treatment methods

8

91G Determine if brief psychotherapy is required, either individually or in groups

M.H.O. Employ brief psychotherapy if necessary

91G (E6) Determine if medication is required then make recommendation

M.H.O. Screen need for medication and administer if necessary

91G If rest is required, insure individual is monitored for changes in mental and/or medical status (particularly after medications)

91G (E6) Supervise individuals not capable of returning and functioning in combat role, but who are temporarily used in combat support role at the brigade level, if tactical situation permits

M.H.O. If soldier is not capable of functioning in either combat or combat support roles and if tactical situation permits, consider evacuating to Rear Clearing Area at Headquarters and Support Company for further evaluation

APPENDIX A



DEPARTMENT OF THE ARMY
OFFICE OF THE SURGEON GENERAL
WASHINGTON, D.C. 20310

REPLY TO
ATTENTION OF

DASG-PSC-F

21 JUL 81

A. David Mangelsdorff, Ph.D
Health Care Studies Division
ATTN: HSA-CHC
Academy of Health Sciences
Fort Sam Houston, TX 78234

Dear Dave:

I will include copies of your letter in the next mailings to Army psychiatrists. Also will seek input for you from the Military Section, World Psychiatric Association newsletter, of which Greg Belenky will be Executive Editor, by having Greg put you on that mailing list.

I am planning to fund you to the AMEDD Behavioral Science Conference, El Paso 22-25 Sep 81 and will put you on a combat developments, Division 86 panel if you agree. Bill Schultheis, I hope, has already spoken with you about this.

Concerning the MACRIT study I can't add much except my applause for a good job. In my new job at WRAIR (where I'll go in uniform, by the way) as Chief, Combat Stress Working Group, I hope to have more frequent contact with you and the Combat Developments group while working on a Handbook of Combat Psychiatry and an updating of the Psychological First Aid for the Soldiers. I would appreciate any information, papers, initiatives you come across that are pertinent to those tasks.

I look forward to seeing you in El Paso. With warm regards.

FRANKLIN DEL JONES, M.D.
Colonel, MC
Psychiatry and Neurology
Consultant



DEPARTMENT OF THE ARMY
OFFICE OF THE SURGEON GENERAL
WASHINGTON, D.C. 20310

REPLY TO
ATTENTION OF

DASG-PSC-H

16 July 1981

Dr A. David Mangelsdorff
Health Care Studies Division
ATTN: HSA-CHC
Academy of Health Sciences
Fort Sam Houston, TX 78234

Dear Dave:

Thank you for your letter of 10 July 1981. I have just completed my review of Table 1 and concur with the listing of personnel and tasks functions.

I am pleased that Mental Health Officer (MHO) now includes 60W, 68S and 68R. An earlier document referred to Psychiatrists and Mental Health Officers (68S and 68R). I objected to this loss of professional identity but will accept MHO if it is defined as all qualified mental health professionals as implied in Table 1.

I will add you to the APTIL mailing list and include the information you requested in the next issue. We hope to see you at APA in August.

Fondest personal regards.

Sincerely,

CECIL B. HARRIS, PhD
COL, MSC
Psychology Consultant

HSWP-QS:!

12 August 1981

SUBJECT: MACRIT Planning Factors--Psychiatric Casualties

MAJ T. Paul Furukawa
Health Care Studies Division
Academy of Health Sciences
Fort Sam Houston, TX 78234

1. Study Tasks and Functions appear basically sound.
2. Several of the outlined tasks and functions are the same at each echelon. Is it implicit that at each succeeding evacuation point increased professional expertise is required?
3. M.H.O. at Brigade Clearing Company is tasked with administering medication if necessary. I agree with this proposal, but this will require:
 - a. A change in policy/authority. At present 68R and 68S are not authorized to administer medication.
 - b. Additional training for M.H.O.



DAVID P. JENTSCH, PH.D.
COL, MSC
Chief, Social Work Service and
Consultant to The Surgeon General

APPENDIX B

Users' Workshops on Combat Stress

FACT SHEET

HSA-CHC
Dr. Mangelsdorff and
MAC Furukawa/221-3116
AUTOVON 471-6514
1 September 1981

SUBJECT: Users' Workshop on Combat Stress

PURPOSE: To provide information on the background, scope, and agenda of, and scheduled participants in, the Users' Workshop on Combat Stress, 3-4 Sep 81, Bldg 2000, Fort Sam Houston, Texas.

FACTS:

1. Background.

a. In the Central Battle scenario, combat stress casualties are projected as the largest single category of casualties as well as the largest potential source of trained and available replacements.

b. The Directorate of Combat Developments and Health Care Studies serves as the AMEDD focal point for collection, dissemination, and consultation about concepts, combat developments, and casualty estimation models.

c. The Health Care Studies Division of the Directorate of Combat Development and Health Care Studies, in an approved study, has developed a list of tasks which need to be accomplished by individual soldiers, commanders, enlisted medical and AMEDD officers to deal with the recognition, disposition, and treatment of combat stress. This task list has been staffed with the OTSG mental health consultants. The final step in the study is to obtain the reactions of field mental health personnel as to the appropriateness and completeness of the task list.

d. The acceptance of the task list will effect training, manpower staffing requirements and other related developments. In order to predict and anticipate the ramifications of these developments, there is a need to bring together some of the expertise in the field of combat stress, the potential users and trainers, and subject-matter researchers.

2. Scope.

a. The intent of the Users' Workshop is to provide a forum for information exchange and discussion.

b. Academy faculty will present information on current developments in threat, psychiatric support systems, and proposed tasks/functions.

c. Participants from the combat units are asked to bring and describe whatever training programs, handouts, packets, or written ideas they may have for training soldiers, leaders, medical, and mental health personnel.

d. The outcome of the Users' Workshop will be that participating division-level mental health staff will be prepared to identify their unique training needs, commit themselves to developing and conducting their own training programs, evaluate their own programs, and share the results of the evaluation with the Academy and other participants at a later date.

3. Agenda: see Incl 1.

4. Participants: see Incl 2.

5. Points of Contact are Dr. A. David Mangelsdorff, Ph.D., and MAJ T. Paul Furukawa, Health Care Studies Division, 221-3116/3331.

USERS' WORKSHOP ON COMBAT STRESS
Academy of Health Sciences
Fort Sam Houston, TX 78234

AGENDA

WHEN: 3-4 Sep 81, begin at 0800 hours

WHERE: Classroom, Directorate of Combat Developments and Health Care
Studies, Building 2000

WEDNESDAY

- o Travel

THURSDAY Morning, begin at 0800 hours

- o Welcome, Introductions, and Purpose
- o Combat Stress Casualties in Perspective
- o Threat
- o Division 86
- o Theater of Operations Psychiatric Support System (TOPSS) Concept
- o Tasks and Functions of Combat Stress Casualty Identifiers,
Evaluators, Treaters, and Preventers (MACRIT Study)

THURSDAY Afternoon

- o Small task groups to identify the training needs, elements of
training package, tailoring of packages
- o Plenary group sharing

FRIDAY Morning, begin 0800 hours

- o Participation in a training exercise
- o Evaluation of exercise
- o Application of Workshop content
- o Commitments for further sharing

Users' Workshop on Combat Stress
3-4 September 1981
Directorate of Combat Developments and
Health Care Studies

VISITING PARTICIPANTS

1. LTC Gregory Beienky, 565-62-6485
Walter Reed Army Institute of Research
Washington, DC 20012
291-2139/3027
2. LTC Juan Garcia, 582-82-7279
Division Surgeon
1st CAV DIV
Fort Hood, TX 76545
737-7582/7917/5761
3. MAJ Orin H. Ogilvie, 528-76-4216
H/S Co 48 MED, BN, 2d ARM DIV
Community Mental Health Service
Fort Hood, TX 76544
737-5131/4635/2415/5938
4. MAJ(P) Stephen Xenakis, MC, 149-38-1499
USAMEDDAC
Community Mental Health Service
Fort Hood, TX 76544
737-5938/2415/5131/4635
5. CPT Federico Tamayo, 562-82-7229
Medical Company
USAMEDDAC
Fort Knox, KY 40121
464-2653/2748
6. CPT William Armistead
H/S Co 48 MED, BN 2d ARM DIV
Community Mental Health Service
Fort Hood, TX 76544
737-4635/5131
7. CPT Lawrence K. Lewis, 355-46-0965
HSC 307th MED BN, 82nd ABN DIV
Fort Bragg, NC 28307
236-8903/8896
8. CPT Scott Middleton, 299-42-4023
USAMEDDAC
Community Mental Health Service
Fort Hood, TX 76544
737-5131/4635/5938
9. CPT Michael Parker, 456-82-3851
USAMEDDAC
Community Mental Health Service
Fort Hood, TX 76544
737-5131/5938
10. CPT James R. Reaves, Jr., 422-54-2106
1489B Circle Pt
Fort Campbell, KY 42223
635-6709/7355
11. CPT Gary H. Riggs, 246-80-9674
HSC 307th MED BN, 82d ABN DIV
Fort Bragg, NC 28307
236-8896/8903
12. SSG Rodney Bliss, 470-68-9787
Medical Company
USAMEDDAC
Fort Knox, KY 40120
464-2653/2748
13. Dr. David H. Marlowe, 131-22-6630
Division of Neuropsychiatry
Walter Reed Army Institute of Research
Washington, DC 20012
291-5360/5210/5261
14. Alfred J. Johnson, CPT, 412-68-1402
HSC 307th MED BN, 82D ABN DIV
Division Social Worker
Fort Bragg, NC 28307
236-8903/8896

LOCAL PARTICIPANTS

Academy of Health Sciences, Fort Sam Houston, TX 78234

- | | |
|--|--|
| 15. COL Donald Ebner, MSC
Director, Dir of Tng, HSA-DOT | 22. MAJ T. Paul Furukawa, MSC
Social Work Officer
Health Care Studies Division, HSA-CHC |
| 16. COL Paul Balson, MC, 159-32-8499
Chief, Psychiatry & Neurology Branch
Behavioral Science Division, HSA-IBS
471-5985/3803 | 23. MAJ Raymond Keller, MSC, 277-44-2433
Systems Design Branch
Concepts Division, HSA-CDC
471-4300/4994 |
| 17. COL William Schultheis, MC
Psychiatry & Neurology Branch
Behavioral Science Division, HSA-IBS
(after 4 Oct 81: C, Psychiatric
Consultation Service, Dept of
Psychiatry, Brooke AMC) | 24. Mrs. Judy Cunningham, DAC
MACRIT Branch
Organization Division, HSA-COR |
| 18. COL James Stokes, MC, 162-34-4286
Psychiatry & Neurology Branch
Behavioral Science Division, HSA-IBS
471-5985/3803 | 25. Dr. A. David Mangelsdorff, DAC
Social Science Analyst
Health Care Studies Division, HSA-CHC |
| 19. LTC Zula Johnston, ANC, 194-30-6626
Chief, Individual Training Division
Directorate of Training Development,
HSA-TII 471-5575 | 26. Ms. Virginia Malisheske
Education Specialist
DTD, HSA-RETO |
| 20. MAJ Frank Brooks, MSC
Psychology Instructor
Behavioral Science Division, HSA-IBS | 27. Mr. David C. Harrison
Education Specialist
DTD-ITADB |
| 21. MAJ Janice Cox, ANC
Chief, MACRIT Branch
Organization Division, HSA-COR
471-5719 | |

Headquarters, Health Services Command, Fort Sam Houston, TX 78234

- | | |
|--|--|
| 28. COL Richard Cameron, MC, 521-42-3760
Deputy Chief of Staff, Operations
HSOP 221-2204 | |
| 29. COL Otto Schreiber, MC
Psychiatry Staff Officer
DCSPA, HSPA-C | |
| 30. LTC(P) David Garber, MSC
Social Work Staff Officer
DCSPA, HSPA-C | |

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